<u>No:</u>	BH2017/04051	<u>Ward:</u>	Brunswick And Adelaide Ward		
App Type:	Full Planning				
Address:	Land To The Rear Of 35 Brunswick Place Hove BN3 1ND				
<u>Proposal:</u>	Demolition of existing garden wall & erection of 1no. three bedroom dwelling (C3).				
Officer:	Molly McLean, tel: 292097	Valid Date:	12.12.2017		
<u>Con Area:</u>	Brunswick Town	Expiry Date:	06.02.2018		
Listed Building Grade: N/A EOT:					
Agent:	ZST Architects 3 Dorset PI	ace Brighton	BN2 1ST		
Applicant:	Mr H Alexander and J Hage Brighton BN2 1ST	ger C/o ZST	Architects 3 Dorset Place		

1. **RECOMMENDATION**

1.1 That the Committee has taken into consideration and agrees with the reasons for the recommendation set out below and resolves to **GRANT** planning permission subject to the following Conditions and Informatives:

Conditions:

1. The development hereby permitted shall be carried out in accordance with the approved drawings listed below.

Reason: For the avoidance of doubt and in the interests of proper planning.

Plan Type	Reference	Version	Date Received
Location and block plan	17027-P-001		8 December 2017
Floor plans and elevations proposed	17027-P-110	b	7 February 2018
Sections Proposed	17027-P-112	b	7 February 2018
Boundary treatments	17027-P-200	а	7 February 2018

- The development hereby permitted shall be commenced before the expiration of three years from the date of this permission.
 Reason: To ensure that the Local Planning Authority retains the right to review unimplemented permissions.
- 3. No development above ground floor slab level of any part of the development hereby permitted shall take place until samples of all materials to be used in the construction of the external surfaces of the development have been submitted to and approved in writing by the Local Planning Authority, including (where applicable):
 - a) samples of all brick, render and tiling (including details of the colour of render/paintwork to be used)
 - b) samples of all hard surfacing materials
 - c) details of the proposed window, door and balcony treatments

e) details of all other materials to be used externally

Development shall be carried out in accordance with the approved details.

Reason: To ensure a satisfactory appearance to the development and to comply with policies HE6 of the Brighton & Hove Local Plan and CP12 and CP15 of the Brighton & Hove City Plan Part One.

4. No extension, enlargement, alteration or provision within the curtilage of the of the dwellinghouse(s) as provided for within Schedule 2, Part 1, Classes A - E of the Town and Country Planning (General Permitted Development) (England) Order 2015, as amended (or any order revoking and re-enacting that Order with or without modification) other than that expressly authorised by this permission shall be carried out without planning permission obtained from the Local Planning Authority.

Reason: The Local Planning Authority considers that further development could cause detriment to the amenities of the occupiers of nearby properties and to the character of the area and for this reason would wish to control any future development to comply with policies QD14 and HE3 and QD27 of the Brighton & Hove Local Plan.

- 5. Prior to first occupation of the development hereby permitted a scheme for the storage of refuse and recycling shall have been submitted to and approved in writing by the Local Planning Authority. The scheme shall be carried out in full as approved prior to first occupation of the development and the refuse and recycling storage facilities shall thereafter be retained for use at all times. **Reason**: To ensure the provision of satisfactory facilities for the storage of refuse and to comply with policy QD27 of the Brighton & Hove Local Plan.
- 6. No development shall commence until full details of existing and proposed ground levels (referenced as Ordinance Datum) within the site and on land and buildings adjoining the site by means of spot heights and cross-sections, proposed siting and finished floor levels of all buildings and structures, have been submitted to and approved by the Local Planning Authority. The development shall then be implemented in accordance with the approved level details.

Reason: As this matter is fundamental to the acceptable delivery of the permission to safeguard the amenities of nearby properties and to safeguard the character and appearance of the area, in addition to comply with policy QD27 of the Brighton and Hove Local Plan and CP12 of the Brighton & Hove City Plan Part One.

- 7. No development above ground floor slab level shall take place until full details of all new window(s) and their reveals and cills and doors including 1:20 scale elevational drawings and sections and 1:1 scale joinery sections have been submitted to and approved in writing by the Local Planning Authority. **Reason**: To ensure a satisfactory appearance to the development and to comply with policy HE6 of the Brighton & Hove Local Plan and CP15 of the Brighton & Hove City Plan Part One.
- 8. No development shall take place until a survey report and a method statement setting out how the existing boundary walls are to be protected, maintained,

repaired and stabilised during and construction works, and including details of any temporary support and structural strengthening or underpinning works, shall have been submitted to and approved in writing by the Local Planning Authority. The construction works shall be carried out and completed fully in accordance with the approved method statement.

Reason: As this matter is fundamental to the acceptable delivery of the permission to ensure a satisfactory appearance to the development and to comply with policy HE6 of the Brighton & Hove Local Plan and CP15 of the Brighton & Hove City Plan Part One.

9. Prior to first occupation of the development hereby permitted, details of secure cycle parking facilities for the occupants of, and visitors to, the development shall have been submitted to and approved in writing by the Local Planning Authority. The approved facilities shall be fully implemented and made available for use prior to the first occupation of the development and shall thereafter be retained for use at all times.

Reason: To ensure that satisfactory facilities for the parking of cycles are provided and to encourage travel by means other than private motor vehicles and to comply with policy TR14 of the Brighton & Hove Local Plan.

- No cables, wires, aerials, pipework (except rainwater downpipes shown on the approved plans) meter boxes, ventilation grilles or flues shall be fixed to or penetrate the external street elevation, other than those shown on the approved drawings, without the prior consent in writing of the Local Planning Authority.
 Reason: To ensure the satisfactory preservation of this listed building and to comply with policy HE1 of the Brighton & Hove Local Plan and CP15 of the Brighton & Hove City Plan Part One.
- 11. The rooflight(s) hereby approved shall have steel or cast metal frames fitted flush with the adjoining roof surface and shall not project above the plane of the roof.

Reason: To ensure the satisfactory preservation of this listed building and to comply with policy HE1 of the Brighton & Hove Local Plan and CP15 of the Brighton & Hove City Plan Part One.

- None of the residential units hereby approved shall be occupied until each residential unit built has achieved an energy efficiency standard of a minimum of 19% CO2 improvement over Building Regulations requirements Part L 2013 (TER Baseline).
 Reason: To ensure that the development is sustainable and makes efficient use of energy to comply with policy CP8 of the Brighton & Hove City Plan Part One.
- 13. None of the residential units hereby approved shall be occupied until each residential unit built has achieved a water efficiency standard using not more than 110 litres per person per day maximum indoor water consumption. Reason: To ensure that the development is sustainable and makes efficient use of water to comply with policy CP8 of the Brighton & Hove City Plan Part One.
- 14. The development hereby permitted shall not commence until such time as a scheme has been submitted to and approved in writing by the Local Planning

Authority to provide that the residents of the development, other than those residents with disabilities who are Blue Badge Holders, have no entitlement to a resident's parking permit.

Reason: This pre-commencement condition is imposed in order to allow the Traffic Regulation Order to be amended in a timely manner prior to first occupation to ensure that the development does not result in overspill parking and to comply with policies TR7 & QD27 of the Brighton & Hove Local Plan and CP9 of the Brighton & Hove City Plan Part One.

Informatives:

1. In accordance with the National Planning Policy Framework and Policy SS1 of the Brighton & Hove City Plan Part One the approach to making a decision on this planning application has been to apply the presumption in favour of sustainable development. The Local Planning Authority seeks to approve planning applications which are for sustainable development where possible.

2. SITE LOCATION & APPLICATION DESCRIPTION

- 2.1 The application site relates to a plot of land to the rear of 35 Brunswick Place. The site adjoins the garden of 35 Brunswick Place to the rear, the flank elevation of 54 Farm Road to the south and a single storey garage structure to the north.
- 2.2 The site is located within the Brunswick Town Conservation Area. The properties located to the east of the site, including the adjoining property no. 35 Brunswick Place, are listed buildings.
- 2.3 Planning permission is sought for the erection of a two-storey, three bedroom dwelling with associated works. The property would front onto Farm Road.
- 2.4 Historically the eastern side of Farm Road comprised mainly garages and the rear boundary walls of properties fronting Brunswick Place. However many of these plots have been developed in piecemeal fashion by way of small two storey houses fronting straight onto the road. The western side of Farm Road is different in character to the west, which comprises mostly three storey Victorian terraced houses.

3. RELEVANT HISTORY

35 Brunswick Place Hove

BH2007/04331: Removal of Condition 7 of BH2007/01458 to remove obligation to enter into a S106 Agreement to ensure residents of the development are not eligible for parking permits and requiring a scheme for sustainable transport & infrastructure. Approved 21/04/2008.

BH2007/02537: Insertion of window to front, creation of two new windows to rear, and installation of satellite dish to roof. Approved 19/11/2007.

BH2007/02534: Insertion of window to front, creation of two new windows to rear and installation of satellite dish to roof. Approved 19/11/2007.

BH2007/01438: Conversion of student accommodation (C1) to 7 self-contained flats. Approved 07/06/2007.

BH2007/01458: Conversion of student accommodation (C1) to 7 self-contained flats. Approved 29/06/2007.

Land to rear of 31 & 33 Brunswick Place Hove

BH2014/03838: Demolition of existing garages and erection of 2no two storey houses. Approved 16/01/2015.

BH2014/02267: Demolition of existing garages and erection of 2no two storey houses. Approved 17/10/2014.

Land to rear of 29 Brunswick Place Hove

BH2017/03407: Erection of 1no two storey three bedroom dwelling (C3). Under consideration.

Land to rear of 41 Brunswick Place Hove

BH2007/02505: Demolition of two single storey garages & erection of a two storey two bedroomed dwelling house. Appeal dismissed 18/09/2008.

Land to rear of 43 Brunswick Place Hove

BH2016/05598: Demolition of 2no existing garages and erection of 1no two bedroom dwelling (C3). Approved 13/11/2017.

Land to rear of 45 Brunswick Place Hove

BH2016/01089: Demolition of garages and erection of 1no two bedroom dwelling (C3). Refused 18/05/2016. Appeal dismissed 21/02/2017. **BH2015/03232**: Demolition of garages and erection of 1no two bedroom dwelling (C3). Refused 15/03/2016.

4. **REPRESENTATIONS**

- 4.1 Ten (10) letters of objection have been received raising the following points:
 - The proposed dwelling is of poor design that would be out of keeping with the surrounding Conservation Area
 - The structure will cause overlooking and overshadowing to the flats behind, particularly at basement level
 - The building would cause significant harm to the Conservation Area and listed buildings
 - The property would be dangerous in highways terms
 - The development will have a harmful impact on biodiversity
 - The over-intensification of the area will put a strain on local services and parking
 - The building works will cause disruption to neighbouring properties
 - There could be access issues around fire escapes
 - The development would threaten the viability of the adjacent public house by virtue of noise and other disturbances, contrary to the National Planning Policy Framework

5. CONSULTATIONS

5.1 Conservation Advisory Group: No objection

5.2 Heritage: Comment.

Original comments (22/01/18):

Statement of Significance:

This is a grade II listed building in the Brunswick Town Conservation Area. It is part of a formal Regency style terrace typical of this conservation area, in which the properties retain many original architectural features.

The subject site is on the East side of Farm Road which until recent years was mostly garaging and the rear walls of properties behind in Brunswick Place, however many of these plots have been developed piecemeal with small two storey houses fronting straight on to the road. This side of the road is very different from the West side which is mostly three storey Victorian terraced housing.

The Proposal and Potential Impacts:

The proposal is for the demolition of the flint garden boundary wall (adjoining number 37 Brunswick Place) and the erection of a two storey three bedroom dwelling.

The flint wall along the northern boundary is attached to the listed building and is considered to be curtilage listed. Curtilage listed structures include any pre-1948 building/structure that was in the curtilage of the principal building at the date of listing provided it is fixed to the land and ancillary to the principal building. The partial demolition of this flint wall will cause harm to the listed building, and no clear and convincing justification for this loss has been provided. The proposal thus fails to comply with Section 66 of the Planning (Listed Building and Conservation Areas) Act 1990, the NPPF and local policies HE1 and HE6.

The proposal to develop the site for housing is acceptable in principle, and the general scale is appropriate, however there are elements of design and detailing that would be at odds with the conservation area that require amending.

It is considered that rustication of the render on the ground floor is a useful means of relieving such a plain design, and is also the approach taken on most of the similar properties on this side of the road, therefore this proposal should be amended accordingly with care taken to use traditionally proportioned rustication bands (the ones at No.30 are too deep).

The size of the roof light to the bathroom on the front elevation appears excessive. A smaller roof light in this location would be supported.

The use of natural slate is encouraged for the roof cladding, however if artificial slates are proposed, they must have a riven surface and dressed edge that closely resembles natural slate.

The current proposal will harm the curtilage listed flint wall, and does not comply with the NPPF, HE1 and supplementary planning guidance.

Mitigations and Conditions required:

The proposal must ensure the retention of the flint wall along the northern boundary. Detailed sections are required to demonstrate how the flint wall will be retained.

Further comments following the submission of amended drawings (08/02/18):

The revised plans have addressed all of the concerns raised in the initial heritage comments. Importantly, the revised plans show the retention of the bungaroosh boundary wall running along the northern boundary. A condition requiring engineer's drawings for the bungaroosh wall retention should be included on the consent.

The other changes in the amended plans are welcomed including the reduced size of the skylight and the rustication to the ground floor.

5.3 Sustainable Transport: No objection.

Pedestrian & Mobility & Visually Impaired Access The applicant is proposing changes to pedestrian access arrangements onto the adopted (public) highway and for this development this is deemed acceptable.

Cycle Parking

For this development of 1 residential unit with 3 beds the minimum cycle parking standard is 2 cycle parking spaces in total (2 for residential units and 0 visitor spaces) to comply with SPD14. Cycle storage is proposed at the rear of the site in their supporting evidence however there is a lack of numbers and detail therefore cycle parking is requested by condition.

Disabled Parking

There are opportunities in the form of free on-street disabled parking bays in the vicinity of the site for disabled residents and visitors to park when visiting the site by car. Blue Badge holders are also able to park, where it is safe to do so, on double yellow lines for up to 3 hours in the vicinity of the site. Therefore in this instance the Highway Authority would not consider the lack of dedicated, for sole use only on-site disabled car parking to be a reason for refusal.

Vehicular Access

The applicant is not proposing changes to the existing vehicle access arrangements onto the adopted (public) highway and for this development this is deemed acceptable.

Car Parking

SPD14 states that the maximum car parking standard for 3 plus bedroom dwellings within the Outer Area is 1 space per dwelling plus 1 space per 2 dwellings for visitors. The proposed level of car parking (one space) is in line with the maximum standards and is therefore deemed acceptable in this case.

The site is located within a Controlled Parking Zone. Taking into account the relevant factors as described in the Car Free Housing chapter of SPD14 Parking

Standards, this site should not be made "car free" by restriction of parking permits by the Planning Case Officer as there is no waiting list for permits.

Trip Generation - Vehicles and Highway Impact

It is unlikely that there will be a significant increase in vehicle trip generation as a result of these proposals therefore any impact on carriageways will be minimal and within capacity.

6. MATERIAL CONSIDERATIONS

In accordance with Section 38 (6) of the Planning and Compulsory Purchase Act 2004, this decision has been taken having regard to the policies and proposals in the National Planning Policy Framework, the Development Plan, and all other material planning considerations identified in the "Considerations and Assessment" section of the report

- 6.2 The development plan is:
 - Brighton & Hove City Plan Part One (adopted March 2016)
 - Brighton & Hove Local Plan 2005 (retained policies March 2016);
 - East Sussex, South Downs and Brighton & Hove Waste and Minerals Plan (adopted February 2013);
 - East Sussex and Brighton & Hove Waste Local Plan (February 2006); Saved Policies WLP 7 and WLP8 only site allocations at Sackville Coalyard and Hangleton Bottom and Hollingdean Depot.
- 6.3 Due weight has been given to the relevant retained policies in the Brighton & Hove Local Plan 2005 according to their degree of consistency with the NPPF.

7. POLICIES

The National Planning Policy Framework (NPPF)

Brighton & Hove City Plan Part One

- SS1 Presumption in Favour of Sustainable Development
- CP1 Housing delivery
- CP8 Sustainable buildings
- CP9 Sustainable transport
- CP10 Biodiversity
- CP12 Urban design
- CP14 Housing density
- CP15 Heritage
- CP19 Housing mix

Brighton and Hove Local Plan (retained policies March 2016):

- TR4 Travel plans
- TR7 Safe Development
- TR14 Cycle access and parking
- SU10 Noise Nuisance
- QD5 Design street frontages
- QD27 Protection of amenity
- HO5 Provision of private amenity space in residential development

HO13 Accessible housing and lifetime homes

HE3 Development affecting the setting of a listed building

HE6 Development within or affecting the setting of conservation areas

Supplementary Planning Guidance: SPD14 Parking Standards

Supplementary Planning Documents: SPD03 Construction & Demolition Waste SPD09 Architectural Features SPD11 Nature Conservation & Development

8. CONSIDERATIONS & ASSESSMENT

- 8.1 The main considerations in the determination of this application relate to the principle of the proposed development, the design of the dwelling, the impact of the development on the Brunswick Town Conservation Area and adjacent listed buildings, the standard of accommodation the dwelling would provide, the impact on neighbouring amenity and sustainable transport considerations.
- 8.2 The application relates to a plot of land to the rear of 35 Brunswick Place. Permission is sought for the erection of a two-storey, three bedroom dwelling with associated garden area. The property would adjoin an existing similar newbuild dwelling (54 Farm Road) which was granted permission under application BH2014/03838.
- 8.3 The site at present is currently vacant. It adjoins a single storey garage to the north and no. 54 Farm Road to the south. The plot fronts onto the Farm Road street scene. No. 35 Brunswick Place, currently subdivided into flats, adjoins the site to the rear.
- 8.4 The proposed dwelling would measure 6.3m in height from highest ground level, 6.5m in width with a total footprint of approximately 45m. There would be a garden area to the east measuring 17.5m. The rear elevation of the new building would be situated 8m from the rear of 35 Brunswick Place. The subdivision would retain some courtyard space for the host property, measuring approximately 28m². The proposed dwelling would have white render walls, a slate tiled roof, sash windows and alu-timber doors. The flint wall along the northern boundary of the site would be retained.

8.5 **Principle of development**

The City Plan Part 1 Inspector's Report was received in February 2016. The Inspector's conclusions on housing were to agree the target of 13,200 new homes for the city until 2030 as a minimum requirement. It is against this minimum housing requirement that the City's five year housing land supply position is assessed annually. The most recent land supply position was published in the 2017 SHLAA Update (February 2018) which demonstrates a 5.0 year supply position. The Council can therefore demonstrate an up to date housing supply position in accordance with the NPPF.

8.6 The proposal for a new residential property in a residential area, which would make a contribution to addressing the housing needs of the city is acceptable in principle. Each scheme must however be assessed on its own merits and the benefits of the scheme must be weighed against any harm which would be caused.

8.7 Design and appearance / impact upon heritage assets

The proposed dwelling would have white render walls with a shallow pitched roof and parapet. The property would have a simple façade with five sash windows and a front door. The proposed design is influenced by the other newbuild dwellings on Farm Road (as listed in the history section above) which have set an established design precedent along the street. The design would respect the prevailing character of the Farm Road street scene and would not cause harm to the immediate area, the surrounding Brunswick Town Conservation Area or the setting of the listed buildings to the rear of the site.

- 8.8 Concerns were raised in regard to the protection of a historic boundary wall; these concerns have been addressed and full details of measures to protect the wall are recommended to be secured by planning condition.
- 8.9 The application is therefore considered to be in accordance with Policies CP12 and CP15 of the Brighton & Hove City Plan and Policies HE6 and HE3 of the Brighton & Hove Local Plan.

8.10 Standard of accommodation

The proposed dwelling would have living accommodation at ground and first floor level. The ground floor layout would feature a living room, kitchen, dining area, study room and bathroom. The first floor would consist of three bedrooms and a bathroom.

- 8.11 The Council does not have adopted standards on minimum unit sizes and room sizes, in the absence of such standards Government's 'Nationally Described Space Standards' provide a useful indication of acceptable sizes. This document sets out that a three bedroom property to be occupied by four persons should have a minimum floorspace of 84m². In this case the proposed dwelling would have a total floorspace of 90m² which would provide adequate circulation space for its intended occupancy. Each habitable room would feature a window, allowing for adequate natural light and sufficient outlook.
- 8.12 Overall the proposed layout is considered to represent an acceptable standard of accommodation for future occupants in accordance with Policy QD27 of the Brighton & Hove Local Plan.
- 8.13 The proposed site layout would allow for a rear garden area measuring 17.5m². Whilst somewhat limited, this area would provide circulation space to sit out and for children's play. Given the character and density of built form in the area the amount of private amenity space is considered to be acceptable in this instance and typical of the surrounding area, in accordance with Policy HO5 of the Brighton & Hove Local Plan.

8.14 Impact on neighbouring amenity

The rear elevation of the proposed dwelling would be situated roughly 8m from the rear elevation of 35 Brunswick Place, and 9.5m from the rear elevations of 33 and 37 Brunswick Place. It is noted similar distances have previously been considered acceptable in the immediate locality (including the property immediately adjoining the site to the south; BH2014/02267 Land to Rear of 31 & 33 Brunswick Place and BH2016/05598 Land to the rear of 43 Brunswick Place).

- 8.15 A separation distance of 5m was not accepted on the site to the north (BH2015/03232 Land to rear of 45 Brunswick Place) due to its overbearing impact this decision was upheld at appeal. The current application however is more comparable to those applications considered acceptable under applications BH2014/02267 and BH2016/05598 and provides a greater distance than that which was considered unacceptable at 45 Brunswick Place.
- 8.16 It is acknowledged that the proposal would introduce further bulk to the rear of properties along Brunswick Place, particularly at basement and ground floor level. However, the height of the building at 6.3m combined with a separation distance of at least 8m means that the dwelling would not have a significantly overbearing impact on the occupiers of these properties, nor would it result in a loss of daylight of a magnitude to warrant refusal of the application. It is again of note that similar resultant relationships between properties have been accepted in the recent past. It is accepted that there will be an increased sense of enclosure to the garden area at 35 Brunswick Place, however this impact is not of a magnitude which warrants refusal of planning permission.
- 8.17 Due to the location and size of the rear windows at first floor level, harmful overlooking between properties would not occur. Suitable boundary treatments are secured by condition to ensure appropriate screening between properties at ground floor level.

8.18 Transport

The Transport team have not raised any objection to the proposed development subject to the imposition of a condition securing cycle parking facilities. The property is however within a Controlled Parking Zone (Zone M) where demand is high. It is noted that there is no waiting list in Zone M however the fact that there may be capacity across the zone as a whole does not demonstrate the level of capacity within easy walking distance of the site. The potential for localised parking pressures within the zone therefore remains.

8.19 No parking survey has been submitted to demonstrate that there is available capacity within easy walking distance of the site to accommodate increased demand without harm being caused. This is a requirement set out in SPD14. In the absence of evidence that additional demand can be accommodated, it is recommended that future residents' rights to parking permits be restricted by planning condition.

8.20 Sustainability

City Plan Policy CP8 seeks sustainable design features in all new development particularly in respect of use of energy and water. It is recommended that optional Buildings Regulations standards for energy and water consumption be secured by planning condition to address these requirements.

8.21 Other matters

Concerns have been raised in relation to the potential conflict between an existing public house adjacent to the site and the proposed residential unit, by way of noise nuisance and other disturbances associated with a drinking establishment. Whilst these comments are noted, the public house is already surrounded by residential development and occupants of these dwellings could potentially raise complaint against noisy activity. It is considered the introduction of an additional residential unit would not significantly increase the potential for noise complaints and therefore the proposed development is in itself unlikely to result in unreasonable restrictions being put on the operation of the public house in the future.

8.22 This application has been considered under the Conservation of Habitats and Species Regulations 2017 (Habitats Regulations) for its potential impacts on the Natura 2000 (European) sites. A pre-screening exercise has been undertaken which has concluded that there is no potential for in-combination "likely significant effects" on European sites and therefore it is not necessary to carry out further appropriate assessment under the Habitats Regulations.

8.23 Conclusion

The proposed dwelling is of an appropriate design that is sympathetic to the prevailing character of the area and would not cause harm to the Brunswick Town Conservation Area. The proposed layout would provide a good standard of accommodation for future occupants, would contribute to the City's housing supply and would have an acceptable impact on the highways network. It is for these reasons that the application is considered to be in accordance with Policies CP12 and CP15 of the Brighton & Hove City Plan and Policies QD27, HO5, HE3, HE6 and SU10 of the Brighton & Hove Local Plan and is therefore recommended for approval.

9. EQUALITIES

9. It is recommended that optional Building Regulations standards for accessibility be secured by condition.